United Nations A/65/328/Add.7

General Assembly

Distr.: General
11 May 2011

Original: English

**Sixty-fifth session**
Agenda item 129
**Programme budget for the biennium 2010-2011**

# Estimates in respect of special political missions, good offices and other political initiatives authorized by the General Assembly and/or the Security Council

## Panel of Experts on the Libyan Arab Jamahiriya and the United Nations Representative to the Geneva International Discussions

## Report of the Secretary-General

*Summary*

The present report contains the proposed resource requirements for two special political missions, namely, the Panel of Experts on the Libyan Arab Jamahiriya for the period from 1 April to 31 December 2011, and the United Nations Representative to the Geneva International Discussions for the period from 1 May to 31 December 2011, in the amount of $3,595,800 net ($3,747,500 gross).

The General Assembly is requested to appropriate for the two missions, under the provisions of General Assembly resolution 41/213, an amount of $3,595,800 under section 3, Political affairs, and $151,700 under section 36, Staff assessment, to be offset by a corresponding amount under income section 1, Income from staff assessment, of the programme budget for the biennium 2010-2011.

11-33409 (E) 160511

Please recycle

# Contents


| | | Page |
|---|---|---|
| I. | Panel of Experts on the Libyan Arab Jamahiriya | 3 |
| II. | United Nations Representative to the Geneva International Discussions | 5 |
| III. | Action required by the General Assembly | 10 |

# I. Panel of Experts on the Libyan Arab Jamahiriya

*($2,126,800)*

**Background, mandate and objective**

1. The Panel of Experts on the Libyan Arab Jamahiriya was established pursuant to Security Council resolution 1973 (2011) of 17 March 2011, in which the Council requested the Secretary-General to create, for an initial period of one year, in consultation with the Security Council Committee established pursuant to resolution 1970 (2011), a group of up to eight experts, under the direction of the Committee. The mandate of the Panel is as follows:

(a) Assist the Committee in carrying out its mandate as specified in paragraph 24 of resolution 1970 (2011) and resolution 1973 (2011);

(b) Gather, examine and analyse information from States, relevant United Nations bodies, regional organizations and other interested parties regarding the implementation of the measures decided in resolution 1970 (2011) and resolution 1973 (2011), in particular incidents of non-compliance;

(c) Make recommendations on actions the Council, or the Committee or State, may consider to improve implementation of the relevant measures;

(d) Provide to the Council an interim report on its work no later than 90 days after the Panel's appointment, and a final report to the Council no later than 30 days prior to the termination of its mandate with its findings and recommendations.

**Cooperation with other entities**

2. In carrying out its mandate, in addition to seeking the cooperation and assistance of Member States, the Panel of Experts on the Libyan Arab Jamahiriya is expected to seek the cooperation and assistance of regional and military organizations, such as the League of Arab States, the African Union and the North Atlantic Treaty Organization.

**Planning assumptions for 2011**

3. It is anticipated that the Panel will carry out its mandated activities, in particular by monitoring the implementation of the relevant measures specified in resolutions 1970 (2011) and 1973 (2011). The Panel will collect information on and monitor the implementation by States of the measures imposed by the Security Council. If feasible, and subject to the security situation, it is expected to conduct extensive field work and on-site investigation of reported alleged violations and make recommendations thereon. It is also expected to submit to the Council interim and final reports on its activities that would include specific recommendations.

4. The Panel will be home-based and will be supported by a Political Affairs Officer (P-3) and a Research Assistant (General Service (Other level)) based in New York.

5. The objective, expected accomplishments and indicators of achievement of the Panel of Experts are presented below.

**Objective**: To enforce the relevant measures contained in Security Council resolutions 1970 (2011) and 1973 (2011) pertaining to the Libyan Arab Jamahiriya

| Expected accomplishments | Indicators of achievement |
|---|---|
| Enhanced capacity of the Security Council to take follow-up action regarding alleged violations of measures; to take more informed decisions related to the measures; and to fine-tune its measures | The Security Council, through the Committee established pursuant to resolution 1970 (2011) concerning the Libyan Arab Jamahiriya, makes informed decisions on the basis of the report of the Panel of Experts on alleged violations<br><br>*Performance measures*<br><br>(Cumulative number of recommendations and incident reports of the Panel followed up[a] by the Committee)<br><br>2010: not applicable<br><br>Estimate 2011: 0 |

*Outputs*

- Investigation reports related to the implementation or violation of the Council's relevant measures
- Recommendations on how States might improve the implementation of the Council's relevant measures
- Recommendations on actions the Council or the Committee may consider to improve implementation of the Council's relevant measures
- Reports to the Security Council

[a] Refers to meetings with and letters to States on alleged violations, updates to the list of individuals and entities designated as subject to sanctions, approval of recommendations by the Committee and reflection in Security Council resolutions.

**External factors**

6. The objective would be achieved on the assumption that States comply with the resolutions of the Security Council and cooperate with the Panel of Experts and provided that the investigations of the Panel are not hindered.

**Resource requirements**

(Thousands of United States dollars)

| | 1 January-31 December 2010 | | Variance, savings (deficit) | Requirements for 2011 | | | Variance 2010-2011 |
|---|---|---|---|---|---|---|---|
| | Appropriation | Estimated expenditure | | Total | Net | Non-recurrent | |
| Category | (1) | (2) | (3)=(1)-(2) | (4) | (5)=(4)-(3) | (6) | (7)=(4)-(1) |
| Civilian personnel costs | — | — | — | 179.2 | 179.2 | — | 179.2 |
| Operational costs | — | — | — | 1 947.6 | 1 947.6 | — | 1 947.6 |
| **Total** | **—** | **—** | **—** | **2 126.8** | **2 126.8** | **—** | **2 126.8** |

7. The estimated requirements of the Panel for the nine-month period from April to December 2011 amount to $2,126,800 net ($2,156,900 gross). These resources would provide for salaries and common staff costs of two general temporary assistance-funded positions (1 P-3 and 1 General Service (Other level)) to provide substantive and administrative support to the Panel of Experts ($179,200), the fees ($763,500) and travel ($915,600) of the eight experts, official travel of United Nations staff ($138,300) and other operational and logistical support ($130,200).

**Staffing requirements**

| | Professional and higher categories | | | | | | | | | General Service and related categories | | | National staff | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | USG | ASG | D-2 | D-1 | P-5 | P-4 | P-3 | P-2 | Subtotal | Field/ Security Service | General Service | Total international | National Officer | Local level | United Nations Volunteers | Total |
| Approved 2010 | — | — | — | — | — | — | — | — | — | — | — | — | — | — | — | — |
| Proposed 2011 | — | — | — | — | — | — | 1 | — | 1 | — | 1 | 2 | — | — | — | 2 |
| **Change** | **—** | **—** | **—** | **—** | **—** | **—** | **1** | **—** | **1** | **—** | **1** | **2** | **—** | **—** | **—** | **2** |

8. It is proposed that the position of Political Affairs Officer (1 P-3) be created to provide analysis, assist the Panel in preparing its reports and organize and administer the electronic database in support of all of the operations of the Panel of Experts. It is also proposed that one position of Research Assistant (General Service (Other level)) be created to provide research and administrative support to the Panel.

## II. United Nations Representative to the Geneva International Discussions

*($1,469,000)*

**Background, mandate and objective**

9. Following the non-extension of the mandate of the United Nations Observer Mission in Georgia in June 2009, the United Nations has continued to support the Geneva international discussions on security and stability and the return of

internally displaced persons and refugees, which commenced on 15 October 2008 in Geneva in accordance with the six-point agreement of 12 August 2008 and implementing measures of 8 September 2008, mediated by the French Presidency of the European Union following the hostilities of August 2008 (see S/2009/254, para. 5). In resolution 1866 (2009), the Security Council welcomed the beginning of the discussions and requested the Secretary-General, through his Special Representative, to continue to fully support the process. The discussions, of which 15 rounds have been held to date, most recently on 4 March 2011, are co-chaired by the European Union, the Organization for Security and Cooperation in Europe (OSCE) and the United Nations.

10. Against the background of the proposals for joint incident prevention and response mechanisms agreed to in Geneva on 18 February 2009, the Secretary-General, on 28 September 2009, addressed a letter to the President of the Security Council in which he updated the members of the Council on the progress in the Geneva international discussions and the convening of the Joint Incident Prevention and Response Mechanism (IPRM) under United Nations auspices in Gali (see S/2009/254, paras. 5 and 6). The Secretary-General also stated that following consultations with the relevant stakeholders, the United Nations would continue to support the Geneva international discussions and IPRM through a limited number of personnel with the task of facilitating the United Nations participation in the international discussions in Geneva and in IPRM, and liaising and coordinating with the relevant actors. He stated that these personnel would be based in Geneva and would spend as much time as required on the ground in order to perform these functions. The Secretary-General addressed a letter on this matter to the Minister of Foreign Affairs of Georgia on 29 September, and the Minister for Foreign Affairs of Georgia replied to the Secretary-General on 28 October 2009. Contacts and communications on this matter were conducted without prejudice to the respective positions of the participants in the ongoing Geneva discussions.

11. In a letter to the President of the Security Council dated 28 December 2009, the Secretary-General noted that, given the important role of the Geneva international discussions and IPRM in stabilizing the situation and building confidence, and in the light of the broad support, including from the main stakeholders, for a continued and effective United Nations engagement beyond 31 December 2009, the United Nations would continue to provide support to the Geneva discussions and the work of IPRM. In his most recent letter to the President of the Council, dated 25 February 2010 (S/2010/103), the Secretary-General conveyed, following consultations, his intention to appoint Mr. Antti Turunen of Finland as United Nations Representative responsible for United Nations support to the Geneva international discussions and IPRM. In a letter dated 2 May 2011 (S/2011/279), the President of the Security Council informed the Secretary-General that the members of the Council had taken note of his intention and of the information contained in his letter of 25 February 2010.

12. The United Nations Representative and his/her team are responsible for preparing, in consultation with the co-chairs, the sessions of the Geneva international discussions. They are also responsible for preparing, convening and facilitating the periodic meetings of IPRM. With regard to the latter, the team maintains a hotline to facilitate timely communication and exchange of information among the parties on any issues of mutual concern.

13. The United Nations Representative and the team will continue to maintain an office in Geneva on the premises of the United Nations Office at Geneva. The team members would regularly travel to the field to liaise with the relevant actors in preparation for and follow-up to the discussions in IPRM. The team will continue to be co-located and logistically backstopped by the United Nations Development Programme (UNDP) and the Office of the United Nations High Commissioner for Refugees (UNHCR).

**Future outlook**

14. The role of the United Nations Representative is expected to continue for the duration of the United Nations involvement in the Geneva international discussions and IPRM. There continues to be support among the principal stakeholders for the discussions in Geneva and the IPRM meetings, as well as for the continued engagement of the United Nations. The role of the United Nations will be reviewed depending on future developments with regard to the Geneva discussions and/or IPRM and the views of the key stakeholders.

**Cooperation with other entities**

15. The United Nations Representative and his/her staff will liaise with United Nations agencies, programmes and funds, such as the Office of the United Nations Resident Coordinator, UNHCR, UNDP and other actors, in particular with respect to coordinating the United Nations role and contribution in the framework of the Geneva discussions and IPRM.

**Planning assumptions for 2011**

16. It is expected that the Geneva international discussions and the Joint Incident Prevention and Response Mechanism will continue to convene regularly, requiring United Nations substantive and technical support. Both continue to remain the essential platforms for dealing with the issues of concern for all stakeholders involved. The situation on the ground is likely to continue to warrant international involvement and support in preventing instability and facilitating regular contact and exchange of information among the parties.

17. It is expected that the Geneva discussions will continue to convene with approximately the same frequency in 2011: on average, once every two or two and a half months. In preparation for these meetings, the United Nations Representative will be expected to take part in preparatory visits by the co-chairs of the Geneva discussions (the European Union, OSCE and the United Nations). IPRM is also expected to maintain the established regularity of meetings — once every three weeks, on average — with possible emergency meetings to be convened at short notice by the United Nations Representative.

18. The effective discharge of these activities will require international staff to support the United Nations Representative, liaise with all relevant actors and manage the day-to-day activities related to IPRM. The staff will have an official base in Geneva and travel regularly to the field to prepare and conduct the IPRM meetings and liaise with relevant actors.

19. The United Nations Representative and his team will coordinate with other United Nations actors, such as UNDP, UNHCR and the Office of the United Nations

High Commissioner for Human Rights, to ensure an integrated United Nations approach to humanitarian issues being addressed in the Geneva discussions and IPRM. The United Nations Representative and his/her staff will also maintain close contact with the European Union Monitoring Mission and OSCE officials.

20. The objective, expected accomplishments and indicators of achievement of the office are presented below.

**Objective**: To promote mutual understanding and dialogue among the key stakeholders of the Geneva international discussions and the Joint Incident Prevention and Response Mechanism

| Expected accomplishments | Indicators of achievement |
|---|---|
| (a) Progress on the key agenda issues in Working Group I (on security and stability) and Working Group II (on humanitarian matters) of the Geneva international discussions | (a) Continued engagement of participants in the Geneva discussions in Working Groups I and II<br>*Performance measures*<br>(Number of sessions of the Geneva discussions)<br>Estimate 2011: 3 |

*Outputs*

- 9 consultations by the United Nations Representative with the participants
- 3 joint visits by the co-chairs of the Geneva discussions in preparation for the sessions of the Geneva discussions
- Preparation of (2) thematic non-papers by the co-chairs or by the United Nations Representative
- Preparation of (2) information sessions on specific issues of the agenda for the participants
- Preparation of press communiqué of the co-chairs issued after each round of the Geneva discussions
- Press conference held after each round of the Geneva discussions
- Preparation of 3 reports on the co-chair consultations
- Preparation of 3 reports on the discussions in the working groups

| Expected accomplishments | Indicators of achievement |
|---|---|
| (b) Improved cooperation between the IPRM participants to prevent and respond to incidents on the ground | (b) (i) Number of IPRM meetings conducted<br>*Performance measures*<br>Estimate 2011: 8<br>(ii) Number of incidents addressed through IPRM<br>*Performance measures*<br>Estimate 2011: 20 |

*Outputs*

- 8 agendas for the IPRM meetings prepared on the basis of the suggestions of IPRM participants
- 8 press releases and 12 summary conclusions of the Chair issued following each IPRM meeting
- 8 notes to the files on each IPRM meeting
- 8 briefings to the international and diplomatic community representatives on the ground
- Extensive use of hotline (at least 8 phone calls per week to exchange information)

**External factors**

21. The objective would be achieved on the assumption that:

(a) The participants in the Geneva discussions and IPRM will continue to engage in the respective meetings;

(b) The expected submissions from the participants in the meetings of the Geneva discussions and IPRM will be received in full and on time.

**Resource requirements**

(Thousands of United States dollars)

| | *1 January-31 December 2010* | | *Variance, savings (deficit)* | *Requirements for 2011* | | | *Variance 2010-2011* |
|---|---|---|---|---|---|---|---|
| | *Appropriation* | *Estimated expenditure* | | *Total* | *Net* | *Non-recurrent* | |
| *Category* | *(1)* | *(2)* | *(3)=(1)-(2)* | *(4)* | *(5)=(4)-(3)* | *(6)* | *(7)=(4)-(1)* |
| Civilian personnel costs | — | — | — | 958.9 | 958.9 | — | 958.9 |
| Operational costs | — | — | — | 510.1 | 510.1 | — | 510.1 |
| **Total** | **—** | **—** | **—** | **1 469.0** | **1 469.0** | **—** | **1 469.0** |

22. Resource requirements totalling $1,469,000 net ($1,590,600 gross) would provide for the establishment of seven positions ($958,900), travel of staff ($343,400), facilities and infrastructure ($67,200), ground transportation ($7,700), communications and information technology ($32,600) and other services, supplies and equipment ($59,200).

**Staffing requirements**

| | *Professional and higher categories* | | | | | | | | *General Service and related categories* | | | *National staff* | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | *USG* | *ASG* | *D-2* | *D-1* | *P-5* | *P-4* | *P-3* | *P-2* | ***Subtotal*** | *Field/ Security Service* | *General Service* | ***Total international*** | *National Officer* | *Local level* | *United Nations Volunteers* | ***Total*** |
| Proposed 2011 | — | 1 | — | — | — | 3 | 2 | — | **6** | — | 1 | **7** | — | — | — | **7** |

23. The total proposed staffing complement for the United Nations Representative to the Geneva International Discussions will comprise seven staff (1 Assistant Secretary-General, 3 P-4, 2 P-3 and 1 General Service (Other level)) and will be headed by the United Nations Representative, at the level of Assistant Secretary-General. The proposed staffing complement of the office is as follows:

*Substantive component (6 positions: 1 Assistant Secretary-General, 3 P-4 and 2 P-3)*

(a) The United Nations Representative (Assistant Secretary-General), appointed by the Secretary-General, will be responsible for directing, managing and coordinating the United Nations role in support of the Geneva international discussions on security and stability and on the return of internally displaced persons and refugees and the Joint Incident Prevention and Response Mechanism;

(b) Two Political Affairs Officers (P-4) will provide substantive advice and support to the United Nations Representative on all key issues related to the United Nations engagement in the context of IPRM and the Geneva discussions;

(c) One Political Affairs Officer (P-3) will directly support the United Nations Representative in the performance of his functions, which include arranging meetings and consultations, preparing background materials, recording meetings and liaison with relevant stakeholders in the Geneva discussions;

(d) One Police Adviser (P-4) will provide substantive advice and support to the United Nations Representative on police/law-enforcement issues and one Police Adviser (P-3) will provide advice and support to the United Nations Representative and Political Affairs Officers, focusing on issues related to the management of crossings, including in the context of the preparation for and follow-up to the IPRM meetings;

*Administrative component (1 position)*

(e) One General Service (Other level) position will provide administrative support to the United Nations Representative and associated team members.

# III. Action required by the General Assembly

24. **The General Assembly is requested to:**

**(a) Approve the budgets of the Panel of Experts on the Libyan Arab Jamahiriya in the amount of $2,126,800 net ($2,156,900 gross) for the period 1 April to 31 December 2011, and of the United Nations Representative to the Geneva International Discussions in the amount of $1,469,000 net ($1,590,600 gross) for the period 1 May to 31 December 2011;**

**(b) Appropriate, under the provisions of General Assembly resolution 41/213, an amount of $3,595,800 under section 3, Political affairs, and $151,700 under section 36, Staff assessment, to be offset by a corresponding amount under income section 1, Income from staff assessment, of the programme budget for the biennium 2010-2011.**